

**Wednesday, January 14, 2026, 5:30 p.m.**

**GRU Administration Building**

**301 SE 4th Avenue**

**Gainesville, FL 32601**

Directors

Chair Eric Lawson

Vice-Chair David Haslam

Director Jack Jacobs

Director Robert Skinner

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**A. CALL TO ORDER**

Agenda Statement: The Gainesville Regional Utilities Authority encourages civil public speech. The Gainesville Regional Utilities Authority expects each person entering this chamber to treat others with respect and courtesy. Speakers are expected to focus on agenda items under discussion. Signs, props, posters, food, and drinks should be left outside the auditorium.

**B. ROLL CALL**

**C. INVOCATION**

**D. PLEDGE OF ALLEGIANCE**

**E. ADOPTION OF THE AGENDA**

Includes Consent and Regular Agenda Items.

**F. APPROVAL OF MINUTES**

- 1. Gainesville Regional Utilities Authority Approve the Minutes from the December 10, 2025 Meeting (B)**

**Recommendation:** The Gainesville Regional Utilities Authority approve the minutes from the December 10, 2025 meeting.

**G. CHAIR COMMENTS**

**H. GENERAL PUBLIC COMMENT**

(for items not on the agenda, not to exceed 30 minutes total)

**I. DIRECTOR COMMENTS**

**J. CONSENT AGENDA**

**1. 2026-45 State of the Utility, November 2025 (B)**

**Department:** Gainesville Regional Utilities/Office of the Chief Operating Officer

**Description:** GRU will be providing a monthly update to Authority members to ensure they are aware of the important projects and relevant utility measurements and benchmarks. This report provides information from November 2025.

**Fiscal Note:** None

**K. CEO COMMENTS**

**1. 2026-46 GRU Review – December 2025 (B)**

**Department:** Gainesville Regional Utilities/Office of the Chief Executive Officer

**Description:** An update to the Board on the significant and most meaningful events since the last board meeting. The GRU Review isn't meant to replace all the granularity of the State of the Utility, it is intended to supplement it and can evolve over time depending on the requirements set forth by the Board.

**Fiscal Note:** None

**L. ATTORNEY COMMENTS**

**M. BUSINESS DISCUSSION ITEMS**

**1. 2026-48 Murphree WTP High Service Pumping Station and Ground Storage Tank Progressive Design-Build Selection (B)**

**Department:** Gainesville Regional Utilities/Water Wastewater

**Description:** Murphree Water Treatment Plant (MWTP) has been treating and supplying potable water since the early 1970's. This facility has seen several upgrades and expansions over its 50+ years of service. MWTP is the sole drinking water treatment plant for GRU serving the residents of Gainesville and surrounding areas.

MWTP currently utilizes three 5-million-gallon prestressed concrete ground storage tanks for the storage of treated drinking water. The storage tanks feed four electric and two diesel powered horizontal split cased distribution pumps each rated for up to 16 MGD of flow. These pumps supply potable water to all the residents of Gainesville and surrounding service area. The proposed Murphree Water Treatment Plant High Service Pumping Station and Ground Storage Tank Upgrade Project will replace and upgrade assets at the facility to ensure the MWTP continues to follow regulatory storage requirements and meet future distribution flows. This project will also help

prepare GRU to proactively address aging infrastructure, and lower operation and maintenance costs.

The scope below outlines the large components of the project; additional detail will be determined through the Progressive Design Build process.

- Ground Storage Tank - Construct additional 5-million-gallon storage tank on site.
- High Service Pumping Station - Construct a new high service pump station building with pumps capable of using the entire depth of the storage tanks and any ancillary electrical equipment as required.
- Interconnecting Piping - Evaluate and construct new interconnecting piping and valves between the existing ground storage tanks, the new ground storage tank, and the new high service pumping station. This project will also address single points of failure in the existing piping system.

In fall 2025, GRU initiated a competitive progressive design build procurement process in accordance with Consultants Competitive Negotiations Act (CCNA) and industry best practices. Phase I of the procurement process consisted of a qualifications-based submittal; four teams responded, and three were selected to advance to Phase II. Phase II of the procurement process included in-person presentations and interviews from the teams with the evaluation committee.

The evaluation committee for the Murphree Water Treatment Plant High Service Pumping Station and Ground Storage Tank Progressive Design-Build Project completed the Phase II evaluations and has provided the following ranking.

The final ranking of the respondents is as follows:

1. **Overland Contracting, Inc. (a Black & Veatch Company)**
2. **PCL Civil Contractors, Inc.**
3. **Wharton-Smith, Inc.**

**Fiscal Note:** This project has been included in water system 10-year capital improvement plan. The Project was advertised as a \$50,000,000 - \$60,000,000 project. At this time GRU intends to proceed with negotiating a contract with the total project cost not to exceed \$55,000,000. Any increase in total project cost will require further board approval. The funds are expected to be spent from FY26 to FY31 however the timing of the contract expenses will be funded in accordance with the budget approvals on a fiscal year basis.

**Recommendation:** The Authority authorizes the CEO, or designee,

1)to approve the ranking of design-build firms for the Murphree Water Treatment Plant High Service Pumping Station and Ground Storage Tank Progressive Design-

Build Project;

2)to enter contract negotiations with the design build firms in order of rank in accordance with CCNA'

3)and upon successful negotiations, to execute a contract, subject to approval of the Utility Attorney as to form and legality, for the total project cost not to exceed \$55 million in accordance with the annually approved budget on a fiscal year basis.

**2. 2026-50 GRU Financial Transactions**

**Department:** Gainesville Regional Utilities/Budget, Finance and Accounting

**Description:** This agenda item relates to the upcoming process for executing GRU financial transactions.

**Fiscal Note:** As noted above, these transactions are designed to

- Efficiently and effectively access capital markets to acquire new money for system infrastructure construction, acquisition, and repair
- Reduce debt portfolio risk (limiting unhedged variable rate debt, locking in favorable rates, etc.)
- Add costs or refunding savings certainty through prudent risk management practices
- Generate savings through reducing debt service costs
- Continue effective administration of GRU's variable rate and direct placement debt programs
- Generate fuel acquisition cost savings

**Recommendation:** The Authority accept a presentation on GRU's process for executing financial transactions. Final approval will occur on February 18, 2026.

**3. 2026-51 Extension of Direct Placement Borrowing Agreement**

**Department:** Gainesville Regional Utilities/Budget, Finance and Accounting

**Description:** This agenda items relates to a request to extend a current direct placement borrowing agreement with Truist Bank currently expiring on May 1, 2026.

**Fiscal Note:** There is no incremental cost for the proposed 2023 Series A extension over the current fee.

**Recommendation:** The Authority approve the proposed up to two-year extension on the 2023 Series A bonds.

**N. RESOLUTIONS (Roll Call Required)**

**1. 2026-52 Establishment of the Government Code Inspector**

**Department:** Gainesville Regional Utilities/Energy Delivery – Field Services

**Description:** Request for the Authority to approve a resolution establishing the Government Code Inspector role at GRU. This new role will allow qualified employees to issue citations (similar to law enforcement and code enforcement), related to excavators violating the provisions of Florida Statute 556, better known as the “Underground Facility Damage Prevention and Safety Act.”

**Fiscal Note:** The total cost of training two (2) GRU employees was **\$1,900** in FY25 (\$800 for the course and \$150 for the exam; \$950 total per employee). There are other minor costs such as paying for carbon copy citations to be created, but this is not a significant expense. Overall, this is a great opportunity for GRU to enhance its utility damage prevention efforts by citing excavators who violate FS 556 in GRU’s service territory. The citation amount begins at \$500 for electric, water, wastewater and GRUCom damages.

The fine for a natural gas damage begins at \$2,500 due to its hazardous nature. The statute states the citing agency (GRU) receives 80% of the collected amount with the remaining 20% going to the court system. GRU’s primary goal is to reduce utility damages due to excavation activities. Having the ability to enforce FS 556 and cite contractors who violate the law.

**Recommendation:** The Authority approve a resolution establishing the Government Code Inspector role at GRU.

O. DIRECTOR COMMENTS

P. ADJOURNMENT



**Gainesville Regional Utilities Authority**

**MINUTES**

**December 10, 2025, 5:30 p.m.  
GRU Administration Building  
301 SE 4th Avenue  
Gainesville, FL 32601**

Members Present: Vice-Chair Haslam, Chair Lawson, Robert Skinner

Members Absent: Jack Jacobs

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**A. CALL TO ORDER - 5:32 pm**

**B. ROLL CALL**

**C. INVOCATION**

Invocation given by Vice Chair Haslam.

**D. PLEDGE OF ALLEGIANCE**

**E. ADOPTION OF THE AGENDA (INCLUDES CONSENT AND REGULAR AGENDA ITEMS)**

Public Comment: Jim Konish, Chuck Ross

**Moved by** Robert Skinner

**Seconded by** Vice-Chair Haslam

Approved

**F. CONSENT AGENDA**

**1. 2025-978 State of the Utility, Monthly Update October 2025**

**Moved by** Robert Skinner

**Seconded by** Vice-Chair Haslam

Approved On Consent

**2. 2025-979 Funding Source – Jacob Rodgers Litigation Settlement (B)**

**Moved by** Robert Skinner

**Seconded by** Vice-Chair Haslam

**Recommendation:** Informational item only.

Approved On Consent

**G. APPROVAL OF MINUTES**

**Moved by** Robert Skinner

**Seconded by** Vice-Chair Haslam

**Recommendation:** The Gainesville Regional Utilities Authority approve the minutes from the GRUA meeting held on November 12, 2025

Approved as Recommended

**H. CHAIR COMMENTS**

Chair Lawson expressed appreciation for GRU employees, recognizing their hard work and dedication, including that of the leadership team.

**I. GENERAL PUBLIC COMMENT**

Public Comment: Jim Konish, David Hastings, Chuck Ross, Roberta Gastmeyer, Nancy Deren, Dotty Faibisy, Susan Botcher, Janice Garry, Jyoti Parmar, Jason Bellamy-Fults, Ashton Webber.

**J. DIRECTOR COMMENTS**

Vice- Chair Haslam: offered remarks in response to statements made during public comment.

Director Skinner: provided comments addressing points raised during public comment.

Chair Lawson: thanked the public for their input and added further remarks on issues brought forward during public comment.

**K. CEO COMMENTS**

CEO Bielarski offered remarks in response to statements raised during public comment.

Chair Lawson provided additional comments regarding CEO Bielarski's salary, which was also mentioned during public comment.

**L. ATTORNEY COMMENTS**

Kiersten Ballou of Folds Walker provided an update on GRU's legal status related to ongoing lawsuits with the City of Gainesville.

Derek Perry, GRU's Chief Legal Officer, offered clarification on comments made during public comment regarding Director Skinner's term as a GRU Authority Board member.

**M. BUSINESS DISCUSSION ITEMS**

**1. 2025-980 GRU Review – November, 2025 (B)**

CEO Bielarski shared a presentation regarding the significant and meaningful events since the last GRUA meeting.

**Recommendation:** The Authority hear a presentation from the CEO and ask any questions, if desired.

Heard

**N. RESOLUTIONS (Roll Call Required)**

**1. 2025-981 SRF Loan and Grant Resolutions – PFAS Treatment Evaluation and Lead and Copper Rule Revision Compliance (B)**

Debbie Daugherty, Water/Wastewater Officer, provided an overview of the requests associated with Resolutions 2025- 981A (WW011810) and 2025- 981B (LS010210).

Director Skinner asked whether GRU is currently undertaking any PFAS- related efforts for reclaimed water, and Ms. Daugherty responded.



Chair Lawson then asked whether GRU is keeping pace with other utilities. Ms. Daugherty explained that Gainesville's water does not contain PFAS.

Ms. Daugherty also reported on the \$19 million awarded through the SRF program, noting that the funding is fully forgivable. Chair Lawson asked about the reimbursement process. Ms. Daugherty responded that GRU spends the money upfront and is reimbursed afterward. Ms. Daugherty added that having Mr. Perry involved has strengthened GRU's ability to review the required language, which ultimately enabled the utility to secure the reimbursement.

**Moved by** Robert Skinner

**Seconded by** Vice-Chair Haslam

**Recommendation:** The Authority (i) approve the resolutions and authorize the Chair to execute the same, (ii) authorize the CEO to enter into the SRF loan agreements with the FDEP for the PFAS Treatment Evaluation at the Kanapaha Water Reclamation Facility and for GRU's LCRR service line inventory compliance activities, (iii) authorize the appointment of an escrow agent, (iv) authorize the execution of an escrow deposit agreement, and (iii) authorize staff to take all necessary administrative actions to implement each of the foregoing.

**2025-981A and 2025-981B resolutions were voted with one roll call.**

Aye (3): Vice-Chair Haslam, Chair Lawson, and Robert Skinner

Absent (1): Jack Jacobs

Approved (3 to 0)

## **O. DIRECTOR COMMENTS**

Director Skinner offered additional remarks in response to statements made during public comment. He thanked all GRU staff, expressed optimism for continued growth in the coming years, and extended holiday well-wishes, including a Merry Christmas and a Happy New Year.

Vice-Chair Haslam stated that he strives to maintain his composure, as Chair Lawson does. He noted that while he welcomes disagreements; condescension and rudeness make it challenging to remain composed. He emphasized that the Board is doing its best.

**P. ADJOURNMENT**

Meeting adjourned at 6:35pm.

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Kunti Nesbitt, GRUA Staff Liaison



## Gainesville Regional Utilities Authority Agenda Item Report

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**File Number:** 2026-45

**Agenda Date:** January 14, 2026

**Department:** Gainesville Regional Utilities

**Title:** State of the Utility, November 2025 (B)

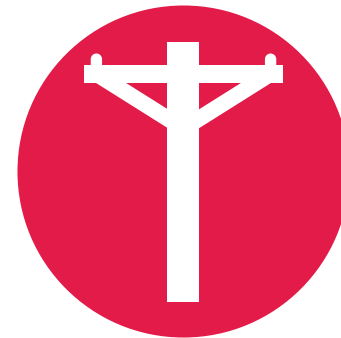
**Department:** Gainesville Regional Utilities/Office of the Chief Operating Officer

**Description:** GRU will be providing a monthly update to Authority members to ensure they are aware of the important projects and relevant utility measurements and benchmarks. This report provides information from November 2025.

**Fiscal Note:** None

# State of the Utility

**FY26**  
**November**



# Energy Supply

## Major Figures & Achievements



## Regulatory Compliance (NERC)

### Environmental Compliance

We have no outstanding ongoing environmental or electric regulatory compliance issues at this time.

## Deerhaven (DH)

### Deerhaven Unit 1 (DH1)

Deerhaven Unit #1 remained offline in economic outage and fully available for the month of November. During a recent planned station battery load test, battery capacity fell below the 80 percent minimum criterion for the first time. This battery was already scheduled for replacement as part of the DH1 Life Extension program; however, the replacement has now been expedited and is scheduled to occur in December.

As part of ongoing fuel system planning, DH1 will transition its secondary fuel source from #6 fuel oil (Bunker C) to #2 fuel oil (diesel) in preparation for decommissioning the South Bulk Fuel Tank in early calendar year 2026. Approximately 500,000 gallons of #6 fuel remain on site, and System Control is coordinating a planned unit run in January 2026 to utilize as much of this fuel as feasible without compromising pump suction. This approach represents the most economical solution for GRU customers.

### Deerhaven Unit 2 (DH2)

Deerhaven Unit #2 was online from November 10 through the end of the month following completion of a planned outage. The unit is currently operating at a derated load of approximately 120 MW due to failure of the South Circulating Water Pump Motor that occurred during post-outage restoration activities. The failed motor is undergoing unplanned repairs at the IPS repair facility in Jacksonville, Florida, with the vendor projecting shipment back to GRU by February 9, 2026. Upon return of the motor, staff will coordinate reinstallation and restoration of full load capability as expeditiously as possible.

# Energy Supply

## **Deerhaven Combustion Turbines**

- All three combustion turbines are fully available with no operational issues.

## **Deerhaven Renewable (DHR)**

- Unit is online.

## **Kelly Generating Station (JRK)**

- JCC1 (Combined Cycle) remained online and fixed at a derated output of 100 MW net (65 MW from CT4 and 35 MW from Unit #8).
- Planning and procurement are underway for a scheduled JCC1 outage beginning January 2026.
- The outage will focus on restoring full load capability while eliminating emission and operational limitations.

## **South Energy Center (SEC)**

- The Wärtsilä engine underwent a six-day planned outage in November based on run hours.
- Following restoration, the engine experienced misfiring events.
- The unit is currently in service, and staff are coordinating with Wärtsilä to have a technician onsite to support troubleshooting.
- The solar engine remained in standby and fully available throughout November. During October, the Wärtsilä engine remained online, and the solar engine was in standby and fully available.

## **Other Items**

- At Deerhaven, a planned outage of CT1 is scheduled to replace the voltage regulator as part of the unit's life extension planning.
- At JRK, contractor removal of CT1–CT3 (decommissioned in 2010) is underway. All three units and associated support structures are scheduled for complete removal and repurposing.

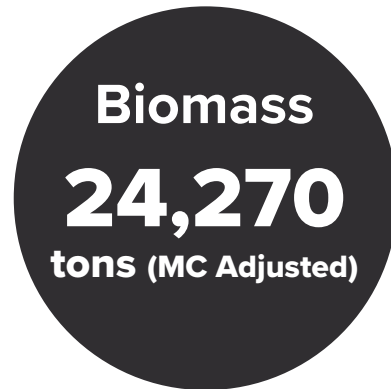
# Energy Supply

## Fuels Management

### Inventory



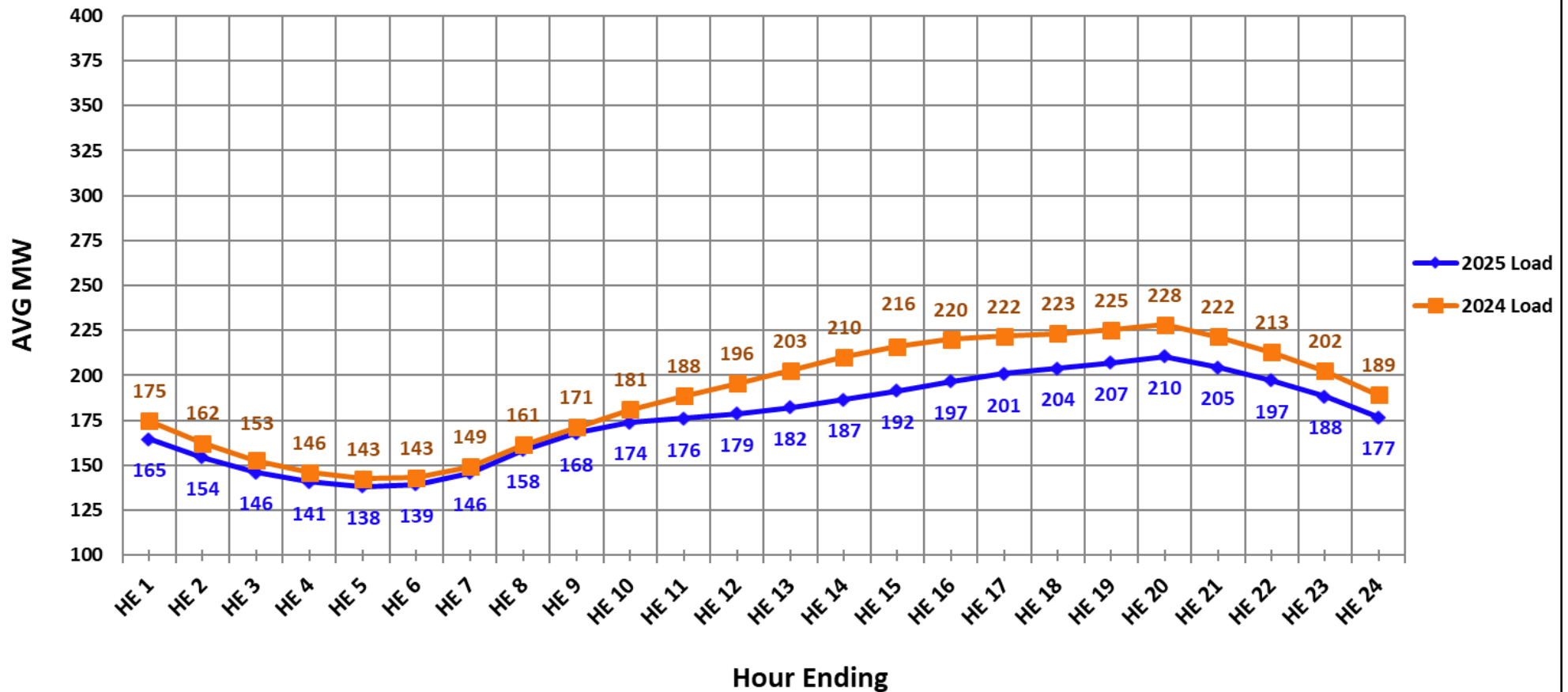
41 days at full load;  
82 days at half load.



9 days at full load;  
13.5 days at half load;  
15 days at most recent  
burn rate.

# Energy Supply

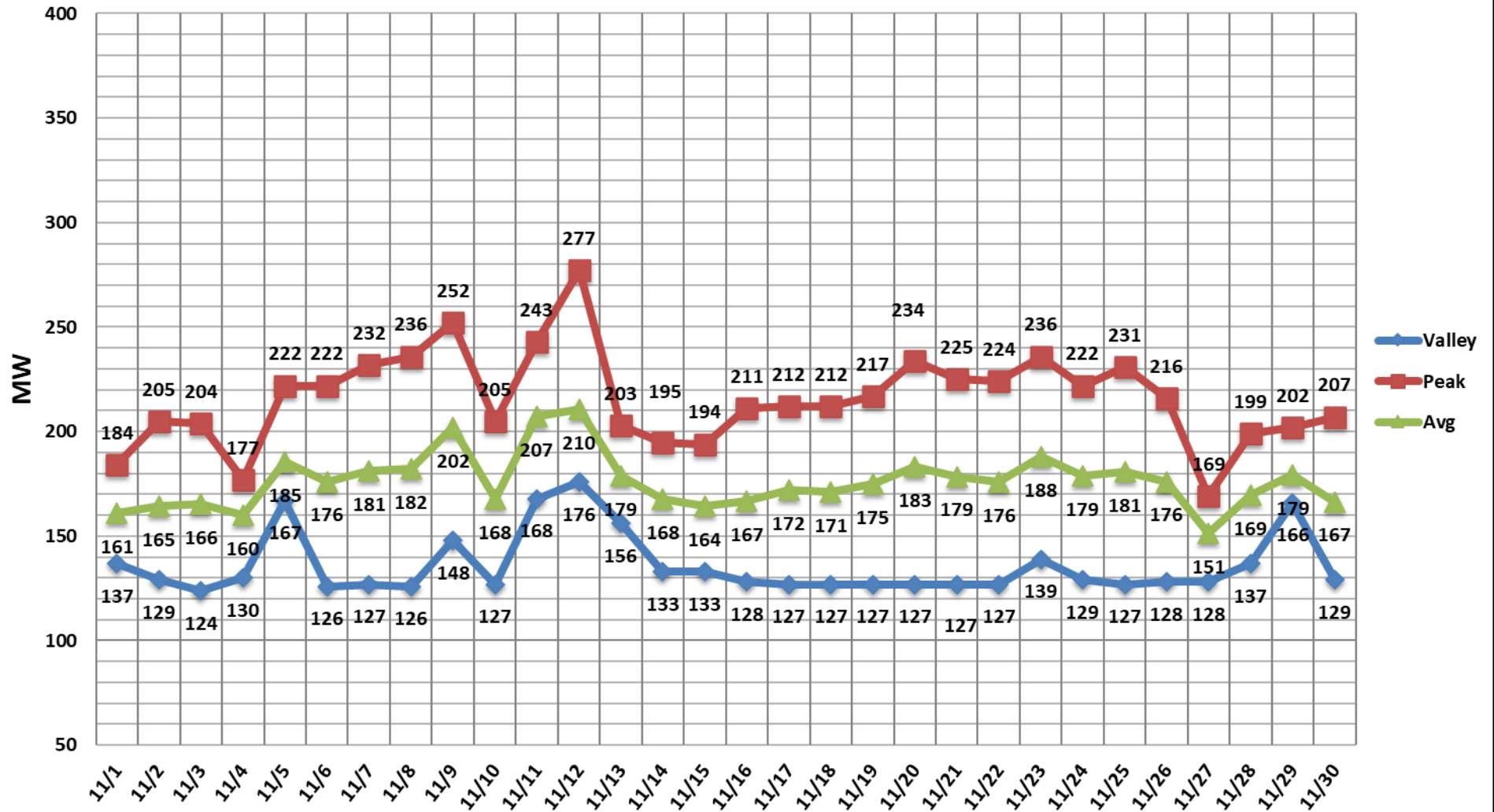
**November 2025 vs November 2024**  
**Average Hourly Loads**





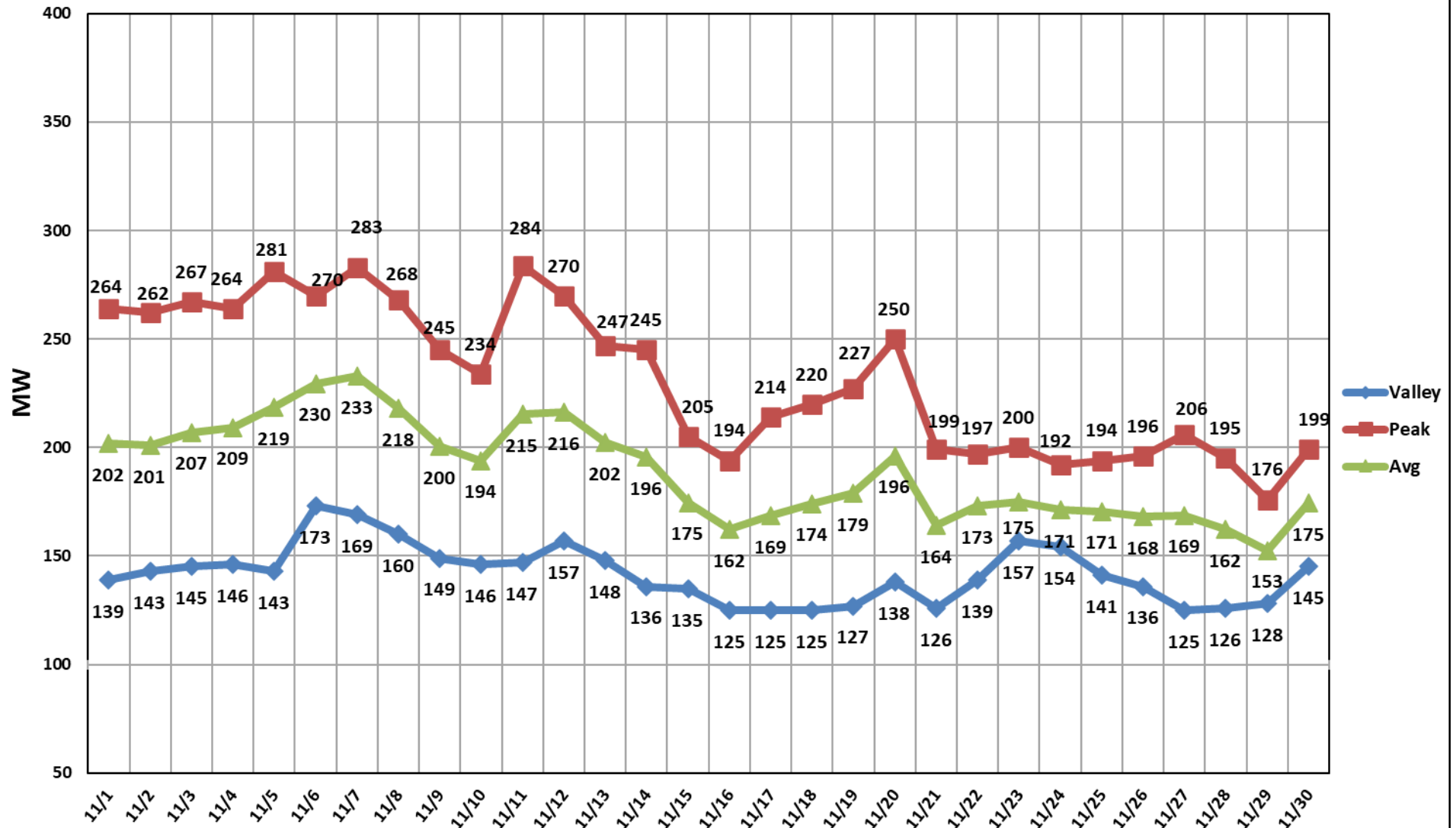
# Energy Supply

**November 2025**  
**Peak, Valley, and Average Loads**



# Energy Supply

**November 2024**  
**Peak, Valley, and Average Loads**



# Energy Supply

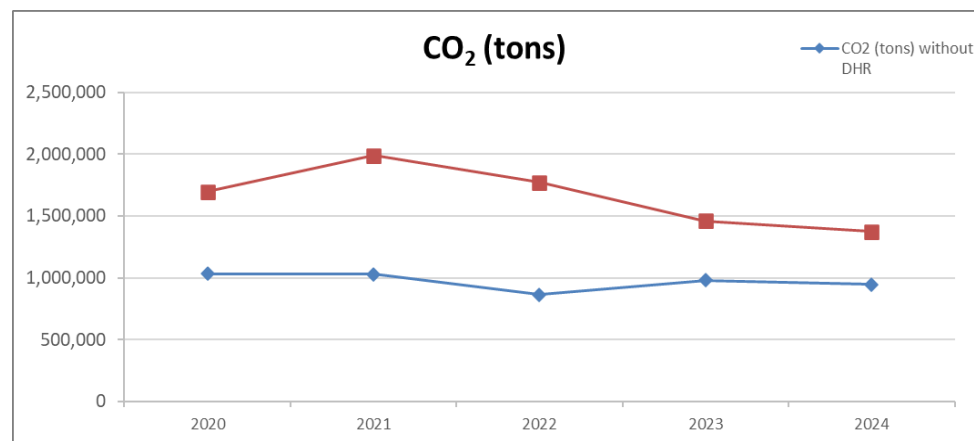
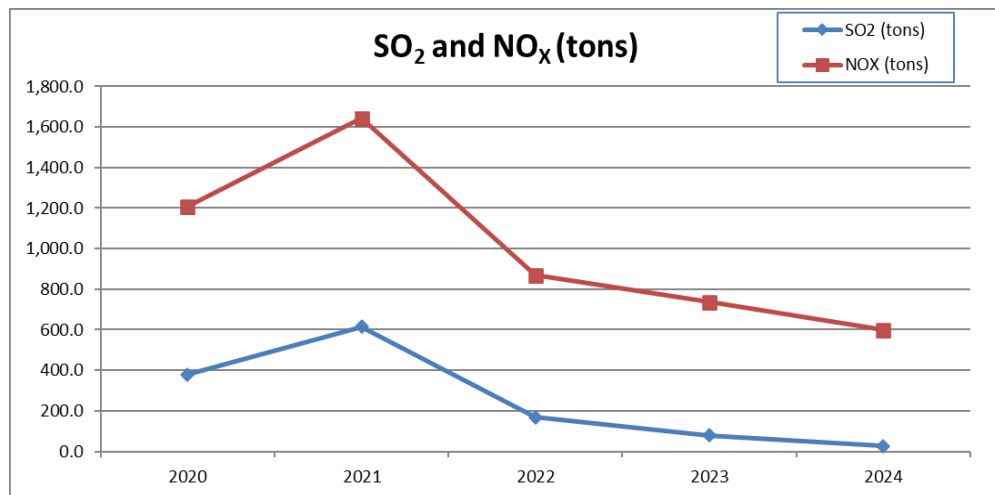
## Emissions Data

### Yearly Emissions

	SO <sub>2</sub> (tons)	NO <sub>x</sub> (tons)	Mercury (lbs)*	PM (tons)*	CO <sub>2</sub> (tons) without DHR	CO <sub>2</sub> (tons) with DHR
2020	379.3	1,208.3	3.1	56.5	1,033,389.5	1,697,218.5
2021	614.7	1,643.0	3.7	63.7	1,027,918.9	1,991,487.9
2022	167.4	867.8	2.1	11.2	861,824.7	1,771,204.7
2023	80.2	737.1	0.6	12.2	980,726.2	1,458,824.3
2024	26.5	598.4	0.8	5.3	946,129.6	1,373,862.0
2025 (thru November)**	168.5	651.2	1.2	6.5	830,919.6	1,485,932.7

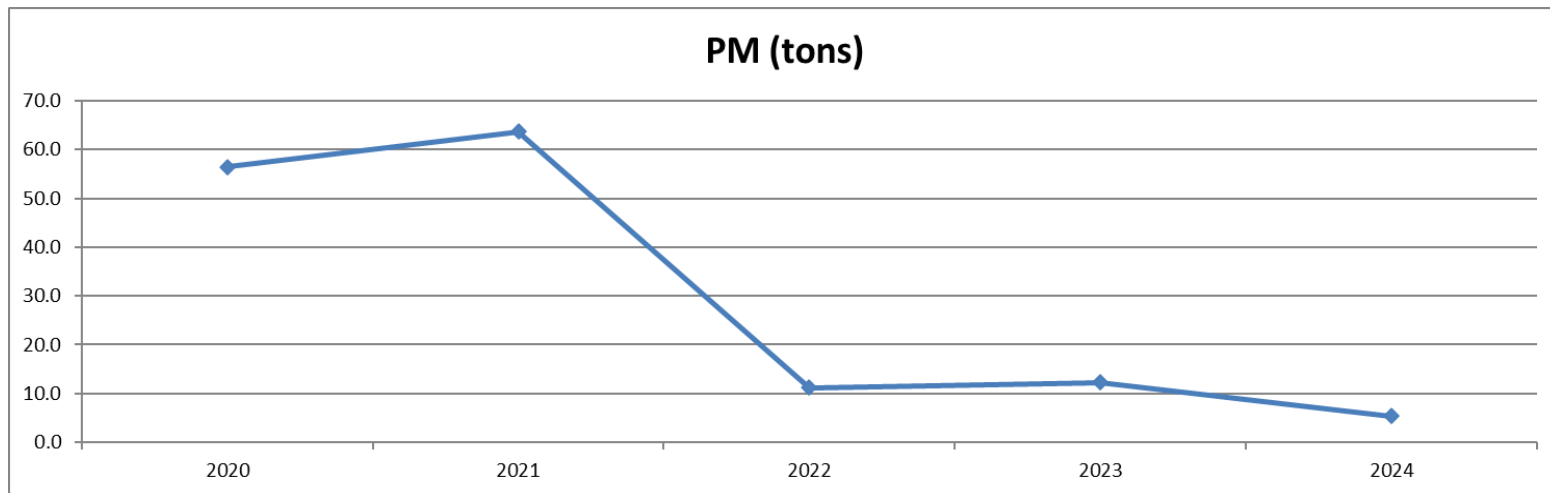
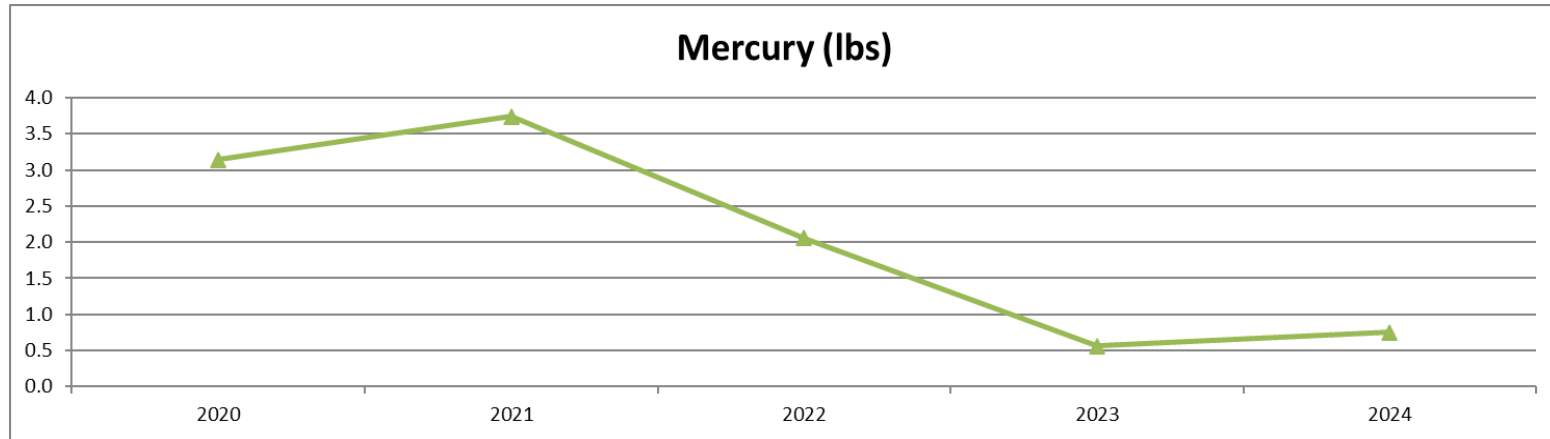
\*Mercury and Particulate values are for Unit 2 only.

\*\*Values Subject to Change - Final Values Dependent on Fuel Analyses



# Energy Supply

Yearly Emissions



# Energy Supply

## Emissions Data

		2025 (thru November)						
SO <sub>2</sub> (tons)	NO <sub>x</sub> (tons)	Mercury (lbs)	PM (tons)	CO2(tons)	SO <sub>2</sub> Rate (lb/MMBtu)	NO <sub>x</sub> Rate (lb/MMBtu)	HTIP (MMBtu)	GEN (MW-hours)
50.4	101.8			85,679.8			1,403,499.0	114,103.0
104.2	293.2	1.24	6.5	416,055.8			6,895,222.0	614,383.0
0.0	1.0			4,058.7			68,301.0	5,205.0
1.7	69.4			325,125.3			5,470,837.8	628,611.0
12.2	185.8			655,013.1			6,240,182.0	462,272.0
168.5	651.2	1.24	6.5	1,485,932.7			20,078,041.8	1,824,574.0
			TOTALS without DHR					
SO <sub>2</sub> (tons)	NO <sub>x</sub> (tons)	Mercury (lbs)	PM (tons)	CO <sub>2</sub> (tons)	SO <sub>2</sub> Rate (lb/MMBtu)	NO <sub>x</sub> Rate (lb/MMBtu)	HTIP (MMBtu)	GEN (MW-hours)
50.4	101.8			85,679.8			1,403,499.0	114,103.0
104.2	293.2	1.24	6.5	416,055.8			6,895,222.0	614,383.0
0.0	1.0			4,058.7			68,301.0	5,205.0
1.7	69.4			325,125.3			5,470,837.8	628,611.0
156.3	465.4	1.24	6.5	830,919.6			13,837,859.8	1,362,302.0

# Energy Supply

## Emissions & Compliance Data

		November		Calendar Year to Date (November)
Notices of Violation		0		0
Emissions				
DH1, DH2, DHCT3, JRKCC1				
	CO <sub>2</sub> (tons)	60,606.6		830,919.6
	NO <sub>x</sub> (tons)	23.0		465.4
	SO <sub>2</sub> (tons)	0.4		156.3
DH Unit 2 (only)				
	PM <sub>FILT</sub> (tons)	1.0		6.5
	Hg (lbs)	0.1		1.2
DHR				
	CO <sub>2</sub> (tons)	61,949.3		655,013.1
	NO <sub>x</sub> (tons)	17.8		185.8
	SO <sub>2</sub> (tons)	1.1		12.2

# Energy Supply

## Availability & Capacity

	Availability			Capacity		
	Month	FY26 YTD	FY25 YTD	Month	FY26 YTD	FY25 YTD
DH-2	59.85%	45.38%	94.26%	15.22%	12.35%	34.26%
DH-1	99.92%	99.96%	99.30%	5.25%	2.63%	21.30%
Kelly CC	100.00%	100.00%	83.54%	84.83%	88.01%	75.93%
DH CT-1	100.00%	100.00%	97.96%	0.01%	0.00%	0.02%
DH CT-2	100.00%	100.00%	99.91%	0.00%	0.00%	0.01%
DH CT-3	100.00%	100.00%	96.60%	0.00%	0.20%	0.71%
DHR	100.00%	100.00%	64.49%	55.42%	56.11%	37.07%

## Fuel Consumed

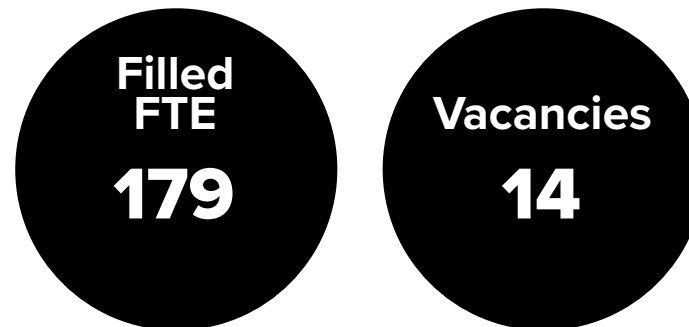
	Month	YTD	Budget YTD	Delta Budget
Coal (Tons)	—	2	—	2
Gas (MCF)	913,403	1,751,366	1,726,188	25,178
Fuel Oil (Gal)	210	210	—	210
Biomass (Tons)	58,582	121,011	101,115	19,895

# Energy Supply

## Performance Parameters

Sept. 2025	kWh/Month	kWh/YTD	Budget YTD	Delta Budget
DH-2	22,600	538,446	\$478,649.00	\$59,797.00
DH-1	2,544	101,679	\$31,770.00	\$69,909.00
Kelly CC1	66,485	623,249	\$773,978.00	\$(150,729.00)
CTs	-	5,154	\$304.00	\$4,850.00
Grid	17,530	87,543	\$104,957.00	\$(17,414.00)
DHR	39,841	404,516	\$246,079.00	\$158,437.00

## Personnel





# Energy Supply

## Vacancies and Retirements

Status	Title	Filled?	Group	Vacant Date
Vacant	Analyst Senior	Y	GRU Deerhaven Plant	Aug. '25
Vacant	Control Room Operator	N	GRU Deerhaven Plant	Sept. '25
Vacant	Control Room Operator	N	GRU Deerhaven Plant	Sept. '25
Vacant	Engineer and Utility Designer IV	N	GRU Deerhaven Plant	Feb. '24
Vacant	Engineer and Utility Designer IV	N	GRU Deerhaven Plant	Sept. '25
Vacant	Power Plant Chemistry Technician	N	GRU Deerhaven Plant	Nov. '25
Vacant	Power Plant Control Specialist	N	GRU Deerhaven Plant	Oct. '25
Vacant	Power Plant Control Specialist	N	GRU Deerhaven Plant	Dec. '25
Vacant	Power Plant ICE Supervisor	N	GRU Deerhaven Plant	May '23
Vacant	Power Plant Journeyman Operator	N	GRU Deerhaven Plant	March '25
Vacant	Power Plant Journeyman Operator	N	GRU Kelly Plant	Aug. '25
Vacant	Power Plant Mechanic Journeyman	N	GRU Deerhaven Plant	Jan. '25
Vacant	Process Plant Operator	N	GRU Deerhaven Plant	July '24
Vacant	Production Technician	N	GRU Kelly Plant	April '25
Vacant	Production Technician	N	GRU Kelly Plant	June '25

# Energy Delivery

## Reliability Statistics

Customers  
Served  
**102,060**

Total  
Outages  
**31**

Customers  
Affected  
**2,200**

Outage  
Minutes  
**3,043**

### Outage Causes

Cause	Overhead	Underground	Both
Undetermined	3	0	0
Weather	0	0	0
Vegetation	1	0	0
Animals	12	1	1
Foreign Interference	0	0	0
Human Cause	0	0	0
Equipment Failure	8	4	1
Other	0	0	0
<b>Total</b>	<b>24</b>	<b>5</b>	<b>2</b>

# Energy Delivery

## Electric System Consumption

	Nov. 2025		Nov. 2024	
	CONSUMPTION (kWh)	CUSTOMERS	CONSTUMPION (kWh)	CUSTOMERS
Feed-in-Tariff - Residential	135	84	3,421	87
Feed-in-Tariff - General Service	2,305	146	7,522	144
Electric - GS - Demand - Regular	46,381,817	1,151	43,458,915	1,076
Electric - General Service Demand PV	1,580,944	32	1,523,323	26
Electric - GS - Kanapaha w Curtail Cr	1,101,600	1	1,065,600	1
Electric - GS - Demand - Large Power	9,551,500	11	8,909,040	9
Electric - GS - Murphree Curtail Credit	1,543,998	1	1,485,600	1
Electric - GS - Large Demand PV	4,152,000	2	4,084,800	2
Electric - GS - Non Demand	14,653,284	10,154	15,028,805	10,146
Electric - General Service PV	169,630	90	181,948	87
Electric - Lighting - Rental *	786,926	1,772	815,165	1,834
Electric - Lighting - Street - City *	356,745	3	404,058	15
Electric - Lighting - Street - County *	127,106	2	127,313	1
Electric - Lighting - Traffic	-	-	130	1
Electric - Residential - Non TOU	60,781,953	90,883	64,244,010	90,849
Electric - Residential PV	677,123	1,555	653,685	1,468
<b>Total Retail Electric</b>	<b>141,867,066</b>	<b>104,110</b>	<b>141,993,335</b>	<b>103,897</b>

\* Number of customers is excluded from total customer count.

# Energy Delivery

## Gas System Consumption

	Oct. 2025		Oct. 2024	
	CONSUMPTION (THM)	CUSTOMERS	CONSUMPTION (THM)	CUSTOMERS
Gas - GS - Regular Service (Firm)	631,217	1,240	667,803	1,249
Gas - GS - Regular Service (Small)	29,593	499	24,001	483
Gas - GS - Interruptible - Regular Serv	-		27,327	1
Gas - GS - Interruptible - Large Volume	119,606	3	421,618	8
Gas - Residential - Regular Service	407,324	35,605	366,571	35,496
<b>Total Retail Gas</b>	<b>1,187,740</b>	<b>37,347</b>	<b>1,507,320</b>	<b>37,237</b>

## Major Projects

### ED Electric Engineering

- **Archer Place Apartments** – Multistory buildings with apartments and retail. Overhead-to-underground conversion of electrical facilities is complete. The developer has requested temporary power and has begun Phase 1 construction at the back end of the property.
- **TACTICS – Circuits 209–287** – T&D construction has started.
- **County Criminal Court Complex Expansion** – Demolition of parking lights and relocation of the traffic signal source are complete. Construction is being coordinated with developers.
- **New Feeder for Amazon EV Fleet** – Recent coordination meeting held with Amazon representatives, Substation & Relay, and Engineering to review progress and timelines.
- **Woodland Park (Gainesville Housing Authority)** – Demolition is complete.
- **Natura** – Multifamily apartment development consisting of nine three-story buildings, clubhouse, garages, common areas, and amenities. Design is complete and released; construction is underway.
- **Hammock Preserve** – Mixed-use residential and commercial development. Construction is in progress, with the work order package in its final stage.
- **Gilbane–Colligate Apartments** – New multistory apartments on NW 20th Avenue. Construction is in progress.
- **TACTICS – Circuit 550** – T&D construction has started.
- **New Feeder – Circuit 1038** – Under construction.

# Energy Delivery

## Gas Engineering

- **AUD Rollout Implementation** – Completing designs using only AUD. The completed AUD gas template has been rolled out jointly with Electric Engineering, with ongoing coordination to support updates as needed.
- **Ben E. Keith Facility** – Project permitted; installation of the 6-inch gas main is underway.
- **Bridlewood** – External 6” portion nearly complete; awaiting developer completion of internal section.
- **Westgate Backfeed** – Continuing design to remove and replace nonstandard 5” steel pipe from system.

## Electric Operations

### T&D Operations

- Completed installation and energization of marker balls and beacon lights on nearby transmission structures to support construction of the new HCA hospital.
- **Circuit 1038** – All directional boring and turn-ups are complete. The circuit will be ready to energize a portion serving Natura customers in early December.
- Continuing coordination with Engineering on multiple TACTICS projects to improve reliability on underperforming circuits.
- Ongoing collaboration with FDOT on the major lighting upgrade along SR 222.
- In November, T&D personnel responded to 259 customer and outage tickets.

## Substation & Relay

- **Parker Auto Transformers** – The transformer arrived on Halloween, and the manufacturer has completed assembly. Work remains on track to energize the transformer by early December.

## System Control

- The FPL power purchase concluded on Nov. 10 (August 1 – November 10). Analysis is underway to establish a new agreement beginning January 1 to support generation plant outages.

## Technical Services Group

- **GIS Upgrade** – Upgrade from version 10.8 to 11.3 is 45% complete.
- **Land Base Migration** – Migration from the legacy SQL database to the new SQL database is 60% complete.
- **AMI to OMS Integration** – Integration is 80% complete.
- **OMS Upgrade** – System upgrade is 75% complete.
- **OMS eMap Conversion** – Conversion from Geometric Network (GN) to Utility Network (UN) dataset is 85% complete.

# Energy Delivery

## Technical Services Group (continued)

- **OMS Map Automation** – Automation of OMS map creation from GIS data is 95% complete.
- **Application Refactoring** – Crew Assignments, CAP Tracking, and Circuit Trips web applications upgraded from .NET 2 to .NET 4.8 and from .NET Core 5 to .NET Core 9; 90% complete.

## Energy Measurement & Field Operations

### Revenue Protection

- In November, the team investigated 30 damaged underground facilities.
- Tentatively scheduled to present to the Authority on January 14, 2026, seeking approval for Revenue Protection staff to issue FS 556 citations to contractors responsible for underground facility damage.

### Field Services

- In November, Field Services responded to 103 gas emergencies.

### Electric Measurement

- **Generlink Socket Inspections** – 35 signed contract agreements executed; 33 Generlink switches installed.

### Gas Measurement

- Coordinated with the University of Florida to rebuild and relocate a natural gas system pit at Museum Road, converting it from an underground pit to an above-ground installation.

### Gas T&D Major Projects

- The main feed for the Bridlewood Subdivision in High Springs has been tied in, tested, and pressurized.
- Work continues to complete the tie-in for the 2-inch main in Phase 2 of the Flint Rock Subdivision on Parker Road.
- Revised the GOMP manual and reclassified more than 300 emergency valves as convenience valves.
- Crews began construction activities, including PE pipe fusion and boring near the Wawa at US 441 and NW 173rd Street, supporting the Ben E. Keith project in Alachua.
- Contribution in Aid of Construction (CIAC) collected for FY25 and FY26 totals \$232,025.
- In November, 19 new gas services were installed, 5 services were retired for inactivity, and 10 services were re-run.

# Energy Delivery

## Advanced Metering Infrastructure (AMI)

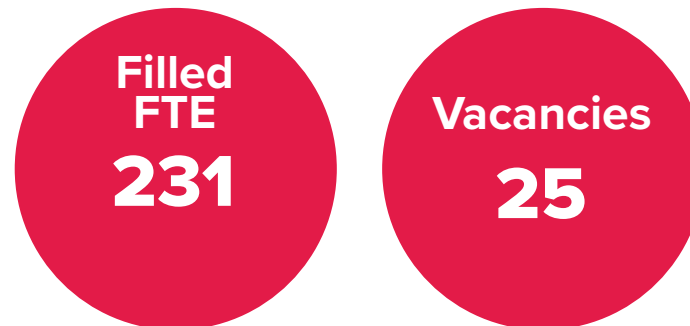
Category	Electric	Water	Natural Gas	Total
Remote Reading	103,966	70,461	32,587	207,014
AMI Devices	103,975	70,612	32,596	207,183
Non-AMI Devices	30	7,695	5,682	13,407
Total Devices	104,005	78,307	38,278	220,590
Saturation %	100.00%	90.20%	85.20%	93.90%

AMI Financial Summary		
Actuals Spent	\$43,865,580	93.10%
Budget Remaining	\$3,200,796	6.90%
Total Budget	\$47,066,376	100.00%

## Standard Industry Comparisons

Comparison	Actual	Goal	Description
SAIDI	1.27	4.5	System Average Interruption Duration Index
CAIDI	58.73	55	Customer Average Interruption Duration Index
SAIFI	0.02	0.08	System Average Interruption Frequency Index
ASAI	99.99%		Average Service Availability Index

## Personnel



# Energy Delivery

## Vacancies and Retirements

Status	Title	Filled?	Group	Vacant Date
Vacant	Engineer and Utility Designer I	N	Gas Engineering	June '24
Vacant	Field Service Technician	N	Meter Services	Feb. '25
Vacant	Field Service Technician	N	Meter Services	Aug. '25
Vacant	GIS and Operational Systems Coordinator	N	GIS Operations Services	March '24
Vacant	Electrical Engineer and Utility Designer III	N	Electric Engineering	Aug. '24
Vacant	Technical Support Specialist III	N	Electric Measurement	Jan. '25
Vacant	Systems Control Manager	N	Electric Operations	July '25
Vacant	Operational Technology Network Analyst Lead	N	Systems Control	Feb. '25
Vacant	Operational Technology Network Analyst Senior	N	Systems Control	March '25
Vacant	Principal Engineer	N	System Control Technical Operations	Aug. '25
Vacant	Electric Measurement Technician	N	Electric Meter Measurement Operations	July '25
Vacant	Substation Relay Engineer and Utility Designer III	N	S&R Engineer Group	June '25
Vacant	Relay Technician	N	Relay Operations	March '24
Vacant	Electric Line Worker	N	Electric Line Workers	Aug. '25
Vacant	Line Worker Lead	N	Electric Line Workers	Oct. '24
Vacant	Electric Line Worker	N	Electric Transmission & Delivery	July '24
Vacant	Electric Line Worker	N	Electric Line Workers	Feb. '25
Vacant	Electric Line Worker	N	Electric Line Workers	June '25
Vacant	Principal Engineer and Utility Designer	N	Electric Engineering	Sept. '25
Vacant	Energy Delivery Facilities Specialist II	N	Electric Engineering	Jan. '24
Vacant	Transmission Planning Principal Engineer	N	Electric Engineering	July '25
Vacant	Energy Delivery Facilities Specialist Supervisor	N	Electric Engineering	July '25
Vacant	Principal Engineer and Utility Designer	N	Electric Engineering	Sept. '25
Vacant	Energy Delivery Facilities Specialist II	N	Electric Engineering	Sept. '25
Vacant	Energy Delivery Facilities Specialist II	N	Electric Engineering	Feb. '25



# Water/Wastewater

## Production

### Murphree Water Treatment Plant (Operations Normal)

		Month (mgd)	FY 26 YTD (mgd)	FY 25 (mgd)	Permitted Capacity (mgd)	FY 26 YTD % of Permitted Capacity
	Average Daily Flow	23.9	24.3	24.0	30	81%
	Max Daily Peak Flow	29.4	30.9	36.6	54	57%

### Main Street Water Reclamation Facility (Operations Normal, Reclaimed Water On)

		Month (mgd)	FY 26 YTD (mgd)	FY 25 (mgd)	Permitted Capacity (mgd)	FY 26 YTD % of Permitted Capacity
	Average Daily Flow	5.3	5.5	5.4	7.5	73%
	Max Daily Peak Flow	7.7	8.5	13.1	NA	NA

### Kanapaha Water Reclamation Facility (Operations Normal, Reclaimed Water On)

		Month (mgd)	FY 26 YTD (mgd)	FY 25 (mgd)	Permitted Capacity (mgd)	FY 26 YTD % of Permitted Capacity
	Average Daily Flow	10.1	10.2	10.6	14.9	68%
	Max Daily Peak Flow	18.1	18.1	19.1	NA	NA

# Water/Wastewater

Environmental Compliance					
Water Distribution System					
			Month	FY 26 YTD	FY 25
		Precautionary Boil Water Notices:	0	2	22
Wastewater Collection System					
			Month	FY 26 YTD	FY 25
		Sanitary Sewer Overflows (SSOs)	1	2	18
		<i>SSOs By Type:</i>			
		Residential Grease & Toiletries		1	6
		Infrastructure	1	1	10
		Third-Party Damage			2
		Wet Weather			0
		Named Storms			0

# Water/Wastewater

Maintenance						
Water Distribution System						
			Month	FY 26 YTD	FY 25	Monthly Goal
		Dispatched Water Work Orders	303	675	5,238	-
		Water Leaks	115	259	2,189	-
		Water Damages (by 3rd Parties)	10	36	358	-
		Other Water Work Orders	178	380	2,691	-
		Number of Water Services Replaced	36	146	1,058	83
		Feet of Water Main Replaced	0	867	24,652	2,200
Wastewater Collection System						
			Month	FY 26 YTD	FY 25	Monthly Goal
		Dispatched Sewer Work Orders	91	162	860	-
		Sewer Stoppages	17	35	202	-
		Sewer Damages (by 3rd Parties)	11	14	62	-
		Other Sewer Work Orders	63	113	596	-
		SWAMP Program				
		Miles of Gravity Main Inspected	6.6	14.9	154	12.5
		Number of Manholes Inspected	150	324	3,833	200
Reclaimed Distribution System						
			Month	FY 26 YTD	FY 25	Monthly Goal
		Dispatched Reclaim Work Orders	8	15	115	-
		Reclaim Leaks	3	5	20	-
		Reclaim Water Damages (by 3rd Parties)		1	4	-
		Other Reclaim Work Orders	5	9	91	-

# Water/Wastewater

## Major Projects

### Water Distribution

- **NE 9th Street Water Main Improvements from University Ave to 5th Ave** – Construction beginning.

### Wastewater Collection

- **Haile Plantation Gravity Main Improvements Phase 3** – Completed.
- **Fort Clark Blvd Gravity Main Improvements** – Completed.
- **SW 24th Ave Force Main Improvements** – Completed.

### Main Street Water Reclamation Facility

- Construction continues on Phase 1. Installation of new piping and equipment in the new headworks facility is underway, with electrical conductors currently being run to equipment. Construction of a new stormwater pond has also begun.

### Kanapaha Water Reclamation Facility

- Work is underway to replace valves and actuators at Chapman's Pond to improve effluent disposal operations.

### Lift Stations

- **Lift Station No. 1** – Electrical equipment installation is in progress, with conductors being run inside the electrical building. HVAC equipment installation is also underway.

### Murphree Water Treatment Plant

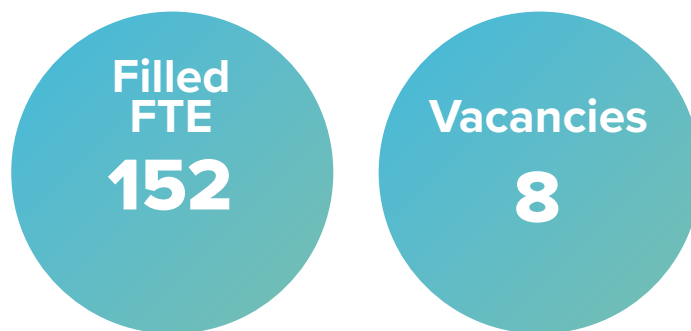
- Proceeding with installation of a new hatch on the washwater drain facility in preparation for scheduled pipe lining in January.

# Water/Wastewater

## Vacancies and Retirements

Status	Title	Filled?	Group	Vacant Date
Vacant - Posting Soon	Service Operator	N	Water Distribution	Oct. '25
Hire from Eligibility List	Crew Leader	N	Water Distribution	Nov. '25
Job Posted	Piping Engineer 1-4	N	W/WW Engineering	June '25
Start Date December 8	Operator Mechanic	N	Water Reclamations	Sept. '25
Candidate Testing	Wastewater ICE Tech	N	Water Reclamations	Nov. '24
Candidate Testing	Wastewater ICE Tech	N	Water Reclamations	July '25
Vacant - Posting Soon	Service Operator	N	Wastewater Collection	Oct. '25
Vacant - Posting Soon	GIS/OS Specialist I	N	Wastewater Collection	July '25

## Personnel



# Safety & Training

## Safety Data Month Injury Statistics



Department	First Aid Given	Recordable Injuries	DART*
Administration	0	0	0
W/WW	0	1	0
Energy Supply	0	0	0
Energy Delivery & Gas	0	0	0
GRUCom	0	0	0
<b>Total</b>	<b>0</b>	<b>1</b>	<b>0</b>

\*DART: Days away, restricted or transferred.

## Fiscal YTD Injury Statistics



Department	First Aid Given	Recordable Injuries	DART
Administration	0	0	0
W/WW	0	3	0
Energy Supply	0	0	0
Energy Delivery & Gas	0	0	0
GRUCom	0	0	0
<b>Total</b>	<b>0</b>	<b>3</b>	<b>0</b>

# Safety & Training

## Month Vehicle Collisions & Miles Driven



Department	Miles Driven	Recordable Collisions	Preventable Collisions
Administration	5,227	0	0
W/WW	46,549	0	0
Energy Supply	1,748	0	0
Energy Delivery & Gas	65,065	0	0
GRUCom	4,399	0	0
<b>Total</b>	<b>122,988</b>	<b>0</b>	<b>0</b>

## Fiscal YTD Vehicle Collisions & Miles Driven



Department	Miles Driven	Recordable Collisions	Preventable Collisions
Administration	13,325	0	0
W/WW	125,481	3	0
Energy Supply	4,750	0	0
Energy Delivery & Gas	165,617	1	0
GRUCom	9,846	0	0
<b>Total</b>	<b>319,019</b>	<b>4</b>	<b>0</b>

# Safety & Training

## **Injury Details**

- Employee injured bicep tendon while opening manhole ring.

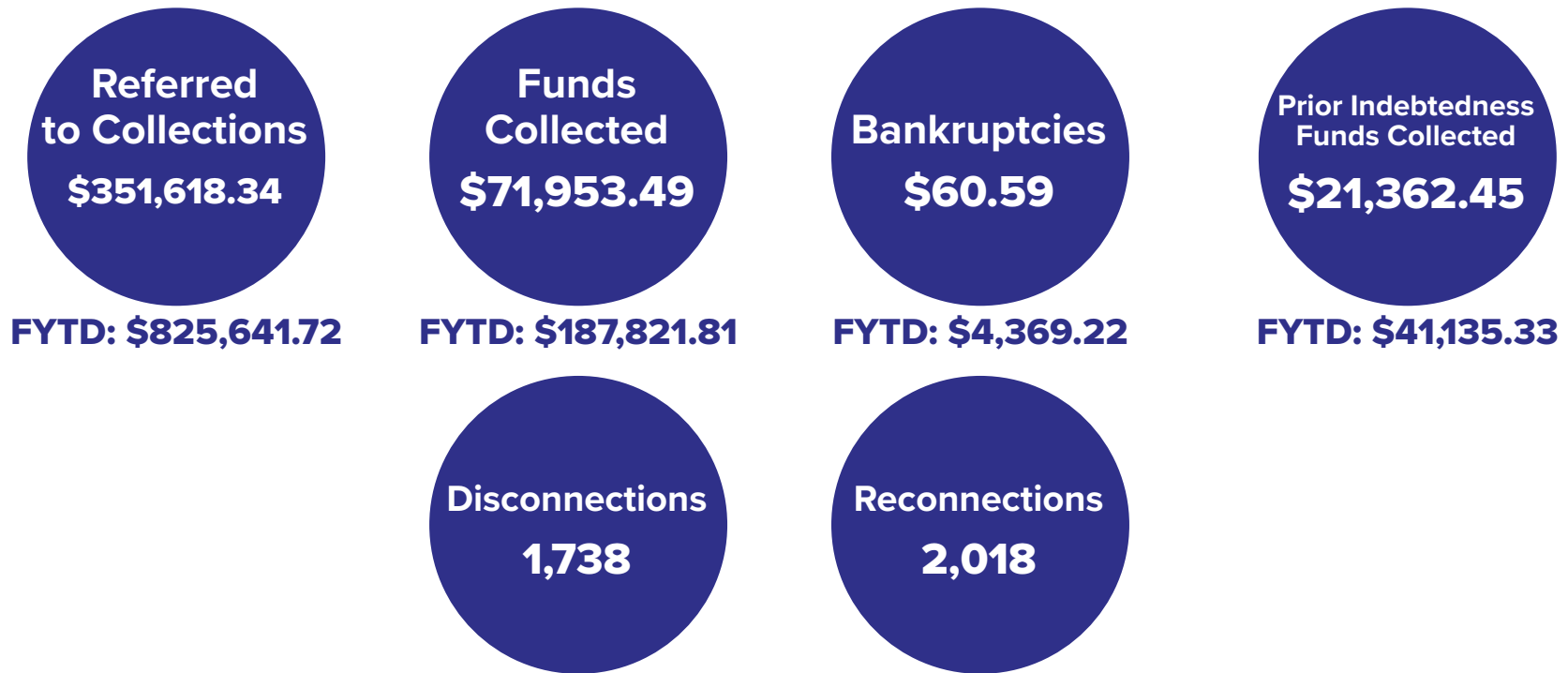
## **Collision Details**

- None reported in October.



# Customer Operations

## Revenue Assurance



## Billing & Customer Solutions

- Invoicing rating: 99.91%
- Meter rereads: 28
- Locked reads: 5,365
- Solar invoicing rating: 100%
- Processed emails: 1,742/1,761 (99%)

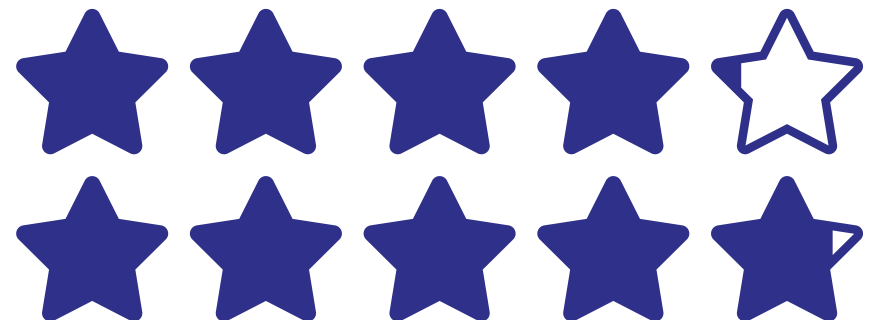
## Customer Experience

Transactional Survey

4.2

Lobby Survey

4.8



# Customer Operations

## New Services

<b>Building Permit Reviews</b>	<b>253</b>
<b>Active Projects</b>	<b>Amount</b>
City	210
County	43
<b>New Installations</b>	<b>Amount</b>
Electric	45
Water	32
Wastewater	20
Gas	6
<b>Solar Reviews</b>	<b>Amount</b>
Plan Reviews	8
PVs Completed on Time	8
PV Installations	7
Avg. Handle Time (in Weeks)	5.7

# Customer Operations

## Customer Service

### Answer Speed

Call Type	Actual	FYTD	Goal
Residential & Non-residential	2:27	2:42	5:00

### Handle Time

Call Type	Actual	FYTD	Goal
Residential & Non-residential	5:33	5:48	7:00

Total  
Calls  
**9,562**

## Other Statistics

Payments  
Returned

**544**

Lobby  
Visits

**2,569**

Project  
Share  
**\$2,878.80**

Social  
Service Vouchers

**100**

**\$237,137.76**

**\$57,965.64**

# Customer Operations

## Payment Type Details

Payment Type	Transactions	Transactions FYTD	\$ Amount	\$ Amount FYTD
Drop Box	702	1,401	\$953,663.56	\$96,790,937.56
Mailed	12,729	29,515	\$11,964,219.74	\$26,778,403.95
Office Payment	28	68	\$42,367.37	\$52,981.21
Drive Thru	3,161	7,013	\$1,858,377.86	\$4,616,317.17
Kubra Cash	36	453	\$12,706.35	\$90,347.40
Check Free	5,573	12,771	\$1,916,330.54	\$4,754,104.76
Kubra ACH	17,516	36,641	\$5,520,266.67	\$12,499,677.14
Collection Agency	36	100	\$12,706.35	\$34,280.68
Kubra CC/EZPAY	17,516	48,959	\$5,520,266.67	\$11,117,471.08
Lobby Walk-Ins	1,991	4,657	\$1,301,334.00	\$2,570,470.08
Direct Debit	28,013	63,611	\$7,794,475.18	\$19,675,433.77

# Customer Operations

## Energy & Business Services

Residential Surveys	20
Commercial Surveys	5
LEEP <sup>plus</sup> Applications Received	16
LEEP <sup>plus</sup> Pre-inspections	5
LEEP <sup>plus</sup> Completed Homes	1

**FY26**  
**November**  
**State of the Utility**





## Gainesville Regional Utilities Authority Agenda Item Report

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**File Number:** 2026-46

**Agenda Date:** January 14, 2026

**Department:** Gainesville Regional Utilities

**Title:** 2026-46 GRU Review – December 2025 (B)

**Department:** Gainesville Regional Utilities/Office of the Chief Executive Officer

**Description:** An update to the Board on the significant and most meaningful events since the last board meeting. The GRU Review isn't meant to replace all the granularity of the State of the Utility, it is intended to supplement it and can evolve over time depending on the requirements set forth by the Board.

**Fiscal Note:** None



# GRU Review

December 2025



**CUSTOMER FIRST**

ONE UTILITY. ONE GOAL.



- Vacancy rate moved up during holidays from **8.72%** in November to **9.39%** by year end
- FTE's (after adjusting for HR) stand at **794** at year end
- CBA negotiations were held once again on Jan 8th

# Community

- Supervising Engineer and Utility Designer, Jenn McElroy selected Vice Chair of American Water Works Association Utility Council.
- Energy Supply Delivery & Customer Service attended Buchholz HS Career Fair on Dec 5<sup>th</sup>.
- Charitable Campaign raised \$32,250 for local charities.
- GRU employees joined the annual Adopt-a-Family program for local families in need over the holidays – Dept's included Governance Affairs, Community Relations, New Services, Energy, Safety, and Wastewater supervisor Chris Krpan.

## **Wastewater Folks**

- John Hawkins, Jim Miller, Rob Conning, Larry McCord, Justin Henderson and Syed Hasan

## **Water Folks**

- Leandro Tapulado and Daniel Anderson

## **Energy Supply Folks**

- Willie Dennis, Tim Wrbas, Jimmy Rawson, Bryan Gonzalez, Alex Armstrong, Tommy Hayden, Ben Davis, Christopher Glaze, Josh Paul, Rick Hodge, Erin Ward, Nikki Rayner, Fabian Villali, Cris Bardett, Kendrick Gent, Richard Nejbauer, Josh Fisher, Travis Benton, Kevin Osborn, Clay Hamilton, Scott Kelley, Charlie Santillo, Thomas Pierce, Dimitri Williams, Lane Parrish, Jayson Blue, Danielle Wolaver, Darrell Moore, Ron Vieux, Allen Martin, Blake Jones and Scott Reck

## **System Control Folks**

- Jonathan Breman, Kristin McManis, Fuesha Ramsey and Calvin Curls

## Other Items

- Oral arguments on the 1<sup>st</sup> DCA appeal will be heard on February 10th
- All filings have been submitted from both sides
- GRU increased its fuel adjustment from 35 to 40 mils (normal occurrence reflective of market)
- FMEA electric bill comparison shows us at number 16 out of 37 through end of November (lowest in over a decade)

**File Number: 2026-48**

**Agenda Date:** January 14, 2026

**Department:** Gainesville Regional Utilities

**Title: 2026-48 Murphree WTP High Service Pumping Station and Ground Storage Tank Progressive Design-Build Selection (B)**

**Department:** Gainesville Regional Utilities/Water Wastewater

**Description:** Murphree Water Treatment Plant (MWTP) has been treating and supplying potable water since the early 1970's. This facility has seen several upgrades and expansions over its 50+ years of service. MWTP is the sole drinking water treatment plant for GRU serving the residents of Gainesville and surrounding areas.

MWTP currently utilizes three 5-million-gallon prestressed concrete ground storage tanks for the storage of treated drinking water. The storage tanks feed four electric and two diesel powered horizontal split cased distribution pumps each rated for up to 16 MGD of flow. These pumps supply potable water to all the residents of Gainesville and surrounding service area. The proposed Murphree Water Treatment Plant High Service Pumping Station and Ground Storage Tank Upgrade Project will replace and upgrade assets at the facility to ensure the MWTP continues to follow regulatory storage requirements and meet future distribution flows. This project will also help prepare GRU to proactively address aging infrastructure, and lower operation and maintenance costs.

The scope below outlines the large components of the project; additional detail will be determined through the Progressive Design Build process.

- Ground Storage Tank - Construct additional 5-million-gallon storage tank on site.
- High Service Pumping Station - Construct a new high service pump station building with pumps capable of using the entire depth of the storage tanks and any ancillary electrical equipment as required.
- Interconnecting Piping - Evaluate and construct new interconnecting piping and valves between the existing ground storage tanks, the new ground storage tank, and the new high service pumping station. This project will also address single points of failure in the existing piping system.

In fall 2025, GRU initiated a competitive progressive design build procurement process in accordance with Consultants Competitive Negotiations Act (CCNA) and industry best practices. Phase I of the procurement process consisted of a qualifications-based

submittal; four teams responded, and three were selected to advance to Phase II. Phase II of the procurement process included in-person presentations and interviews from the teams with the evaluation committee.

The evaluation committee for the Murphree Water Treatment Plant High Service Pumping Station and Ground Storage Tank Progressive Design-Build Project completed the Phase II evaluations and has provided the following ranking.

The final ranking of the respondents is as follows:

1. **Overland Contracting, Inc. (a Black & Veatch Company)**
2. **PCL Civil Contractors, Inc.**
3. **Wharton-Smith, Inc.**

**Fiscal Note:** This project has been included in water system 10-year capital improvement plan. The Project was advertised as a \$50,000,000 - \$60,000,000 project. At this time GRU intends to proceed with negotiating a contract with the total project cost not to exceed \$55,000,000. Any increase in total project cost will require further board approval. The funds are expected to be spent from FY26 to FY31 however the timing of the contract expenses will be funded in accordance with the budget approvals on a fiscal year basis.

**Recommendation:** The Authority authorizes the CEO, or designee,

- 1) to approve the ranking of design-build firms for the Murphree Water Treatment Plant High Service Pumping Station and Ground Storage Tank Progressive Design-Build Project;
- 2) to enter contract negotiations with the design build firms in order of rank in accordance with CCNA;
- 3) and upon successful negotiations, to execute a contract, subject to approval of the Utility Attorney as to form and legality, for the total project cost not to exceed \$55 million in accordance with the annually approved budget on a fiscal year basis.

January 6, 2026

## NOTICE OF INTENDED AWARD

To All Respondents of Request for Statements of Qualification No. 2025-095 for:

**Murphree Water Treatment Plant High Service Pumping Station and Ground Storage Tank Progressive Design Build**

➤ Recommended Award

The Evaluation Team for the above referenced solicitation has completed Phase 2 evaluations of the presentations & interviews by the 3 Short Listed Respondents and is recommending negotiating with **Overland Contracting, Inc. (A Black & Veatch Company)**.

The final ranking of the respondents is as follows:

<b>Rank 1</b>	<b>Overland Contracting, Inc. (a Black &amp; Veatch Company)</b>
<b>Rank 2</b>	<b>PCL Civil Contractors, Inc.</b>
<b>Rank 3</b>	<b>Wharton-Smith, Inc</b>

➤ Next Steps

The recommendation will be presented to:  
The GRU Authority Board in January 14, 2026.

Note: This date is subject to change and may be confirmed by contacting the Procurement Specialist below.

Thank you for your time, interest, and participation in this Solicitation. Should you have any questions, please contact me at [veleza1@gru.com](mailto:veleza1@gru.com)

Regards,



Annie Velez  
Procurement Specialist III

**File Number:** 2026-50

**Agenda Date:** January 14, 2026

**Department:** Gainesville Regional Utilities

**Title:** 2026-50 GRU Financial Transactions

**Department:** Gainesville Regional Utilities/Budget, Finance and Accounting

**Description:** This agenda item relates to the upcoming process for executing GRU financial transactions.

**Fiscal Note:** As noted above, these transactions are designed to

- Efficiently and effectively access capital markets to acquire new money for system infrastructure construction, acquisition, and repair
- Reduce debt portfolio risk (limiting unhedged variable rate debt, locking in favorable rates, etc.)
- Add costs or refunding savings certainty through prudent risk management practices
- Generate savings through reducing debt service costs
- Continue effective administration of GRU's variable rate and direct placement debt programs
- Generate fuel acquisition cost savings

**Explanation:** GRU and PFM Financial Advisors, LLC, have identified a range of financial transactions. These transactions are designed to allow the utility to:

- Efficiently and effectively access capital markets to acquire new money for system infrastructure construction, acquisition, and repair
- Reduce debt portfolio risk (limiting unhedged variable rate debt, locking in favorable rates, etc.)
- Add savings certainty
- Generate savings by reducing projected debt service costs
- Continue effective administration of GRU's variable rate and direct placement debt programs
- Generate fuel acquisition cost savings

Issuance of \$150 million in new money revenue bonds is necessary to fund acquisition, construction, and repair of utility system infrastructure.



- With over \$3.3 billion of utility plant in service, GRU is a capital-intensive operation that routinely (every 2-3 years) needs to issue bonds to acquire new money to fund infrastructure needs.
- The last time GRU issued new money debt was July of 2023.
- This transaction is included in the debt reduction plan.
- This transaction is included in financial modeling – no new rate impacts

Current projections indicate that existing construction funds will need to be replenished by September of 2026. Based on this timeframe the following timeline has been developed:

- Last week of January 2026 - one-on-ones with GRUA directors
- First week of February 2026 – one-on-ones with City Commissioners
- February 18<sup>th</sup>, 2026 – authorizing resolution adopted by GRUA
- February 19<sup>th</sup>, 2026 – authorizing resolution adopted by the City Commission
- April 2026 – begin issuance process
  - Development of official statement
  - Selection of underwriting pool
  - Bond document development
  - Marketing of bonds
- September 2026 – closing and receipt of proceeds

FINANCIAL TRANSACTIONS	
NEW MONEY	
Issuance of up to \$150M in revenue bonds to finance cost of acquisition & construction of system infrastructure	
Participation in State Revolving Fund loans with the Florida Department of Environmental Protection	
DIRECT PLACEMENT PROGRAM	
Renewal or replacment of revolving lines of credit for 2023 Series A, B, and C bonds - no new money	
REFUNDING OR REDEMPTION OF BONDS	
The issuance of refunding bonds to refinance outstanding fixed rate bonds - no new money	
Redemption of Build America Bonds 2009 Series B and 2010 Series C - no new money	
Issuing bonds to refund \$24.775M of 2014 Series A bonds & complete the 2014 Forward Starting Swap - no new money	
HEDGING CONTRACTS/COMMODITY HEDGES	
Entering into, amending, renewing or terminating qualified hedging contracts and commodity hedges - no new money	
AGREEMENTS FOR FUTURE DELIVERY OF FUEL OR OTHER COMMODITIES	
Execution of gas or energy prepay agreements - no new money	

With current litigation seeking to return GRU to City Commission control, execution of these transactions with adoption of resolutions by both Gainesville Regional Utilities Authority (GRUA) and the City Commission will ensure counterparties that irrespective of which side prevails executed transactions will remain intact.

**Recommendation:** The Authority accept a presentation on GRU's process for executing financial transactions. Final approval will occur on February 18, 2026.

# 2026 OMNIBUS RESOLUTIONS

## AUTHORIZING GRU FINANCIAL TRANSACTIONS



## 2026 Omnibus Resolutions

- As a five-system municipal utility which includes power generation. GRU is a capital-intensive operation

Combining Statement of Net Position September 30, 2025	
Utility Plant in Service	3,319,889,435
Right-of-Use Asset	11,616,741
Less: accumulated depreciation & amortization	(1,605,146,602)
	1,726,359,574
Construction in progress	147,320,008
Net capital assets	1,873,679,582

- GRU needs to routinely access capital markets every 2-3 years to obtain resources to acquire, construct and maintain this capital infrastructure
- The last time GRU issued new money debt was July 2023
- Included in debt reduction plan
- Included in financial modeling – no new rate impacts

- Current projections indicate that existing construction fund cash will need to be replenished by September of 2026. Based on this timeframe the following timeline has been developed:

**Last week of January 2026: one-on-ones with GRUA Directors**

**First week of February 2026: one-on-ones with City Commissioners**

**February 18th, 2026: authorizing resolution adopted by GRUA**

**February 19th, 2026: authorizing resolution adopted by the City Commission**

**April 2026; begin issuance process**

**Development of official statement**

**Selection of underwriting pool**

**Bond document development**

**Marketing of bonds**

**September 2026: bond closing & receipt of proceeds**

- In addition to this new money issue, GRU's municipal advisor PFM Financial Advisors, LLC and GRU have identified other financial transactions
- GRU is requesting that the Gainesville Regional Utilities Authority (GRUA) & the City of Gainesville City Commission adopt parallel resolutions authorizing the GRU CEO and/or CFO to negotiate and execute any or all of these transactions within prescribed execution parameters
- Authorization by both bodies ensures counterparties that irrespective of which side prevails in legal proceedings executed transactions will remain intact

- These transactions are designed to allow GRU to:
  - Efficiently & effectively access capital markets to acquire new money for infrastructure construction, acquisition, and repair
  - Reduce debt portfolio risk (limiting unhedged variable rate debt, locking in favorable rates, etc.)
  - Adding saving certainty
  - Generate savings through reducing debt service costs for GRU customers
  - Effective administration of GRU's variable rate and direct placement debt programs, and
  - Generate fuel acquisition cost savings for any future transactions
- Authorization of this resolution will provide the flexibility to execute transactions when market conditions allow

## FINANCIAL TRANSACTIONS

### NEW MONEY

Issuance of up to \$150M in revenue bonds to finance cost of acquisition & construction of system infrastructure

Participation in State Revolving Fund loans with the Florida Department of Environmental Protection

### DIRECT PLACEMENT PROGRAM

Renewal or replacment of revolving lines of credit for 2023 Series A, B, and C bonds - no new money

### REFUNDING OR REDEMPTION OF BONDS

The issuance of refunding bonds to refinance outstanding fixed rate bonds - no new money

Redemption of Build America Bonds 2009 Series B and 2010 Series C - no new money

Issuing bonds to refund \$24.775M of 2014 Series A bonds & complete the 2014 Forward Starting Swap - no new money

### HEDGING CONTRACTS/COMMODITY HEDGES

Entering into, amending, renewing or terminating qualified hedging contracts and commodity hedges - no new money

### AGREEMENTS FOR FUTURE DELIVERY OF FUEL OR OTHER COMMODITIES

Execution of gas or energy prepay agreements - no new money

### RECOMMENDATION

GRUA and City Commission adopt their respective resolutions, authorizing GRU CEO and/or CFO to execute financial transactions within prescribed execution parameters.



**File Number:** 2026-51

**Agenda Date:** January 14, 2026

**Department:** Gainesville Regional Utilities

**Title:** 2026-51 Extension of Direct Placement Borrowing Agreement

**Department:** Gainesville Regional Utilities/Budget, Finance and Accounting

**Description:** This agenda items relates to a request to extend a current direct placement borrowing agreement with Truist Bank currently expiring on May 1, 2026.

**Fiscal Note:** There is no incremental cost for the proposed 2023 Series A extension over the current fee.

**Explanation:** GRU has a \$160 million 2023 Series A direct placement borrowing scheduled to expire on May 1, 2026. This direct placement has an initial term of three years. GRU's municipal advisor, PFM Financial Advisors, LLC has been negotiating renewal proposals with the bank since October. Truist has proposed a two-year extension on the 2023 Series A bonds at the existing cost.

**Recommendation:** The Authority approve the proposed up to two-year extension on the 2023 Series A bonds.

**File Number: 2026-52**

**Agenda Date:** January 14, 2026

**Department:** Gainesville Regional Utilities

**Title: 2026-52 Establishment of the Government Code Inspector**

**Department:** Gainesville Regional Utilities/Energy Delivery – Field Services

**Description:** Request for the Authority to approve a resolution establishing the Government Code Inspector role at GRU. This new role will allow qualified employees to issue citations (similar to law enforcement and code enforcement), related to excavators violating the provisions of Florida Statute 556, better known as the “Underground Facility Damage Prevention and Safety Act.”

**Fiscal Note:** The total cost of training two (2) GRU employees was **\$1,900** in FY25 (\$800 for the course and \$150 for the exam; \$950 total per employee). There are other minor costs such as paying for carbon copy citations to be created, but this is not a significant expense. Overall, this is a great opportunity for GRU to enhance its utility damage prevention efforts by citing excavators who violate FS 556 in GRU’s service territory. The citation amount begins at \$500 for electric, water, wastewater and GRUCom damages.

The fine for a natural gas damage begins at \$2,500 due to its hazardous nature. The statute states the citing agency (GRU) receives 80% of the collected amount with the remaining 20% going to the court system. GRU’s primary goal is to reduce utility damages due to excavation activities. Having the ability to enforce FS 556 and cite contractors who violate the law.

**Explanation:** Since the fall of 2023, GRU has experienced a significant increase in the number of excavation damages to its various underground utility systems. Historically GRU has experienced less than 150 excavation damages annually, but since major fiber expansion began in the Gainesville area two years ago, the utility has experienced more than 760 damages (439 in FY24 and 324 in FY25). These damages lead to unexpected outages for customers, costly repairs, road closures, and potential risks to public health and safety. In addition these repairs require an immediate response from utility personnel, many times resulting in scheduled work being delayed in order to respond to emergency conditions.

In order to increase damage prevention and reduce the number of excavation damages to GRU's infrastructure, the utility plans to begin enforcing the provisions outlined in Florida Statute Chapter 556, better known as the "Underground Facility Damage Prevention and Safety Act." More specifically, the proposed Resolution would formally establish GRU's Government Code Inspector designation.

Chapter 556 establishes the legal requirements for excavation notifications and safe digging practices to protect underground utilities and public safety. Violations of Chapter 556 may result in non-criminal civil penalties, including failing to notify, excavating without proper markings, or failing to exercise care within the tolerance zone to name a few. In addition, Chapter 556 outlines who can enforce the law, listing the State Fire Marshal, local/state law enforcement, government code inspectors, and code enforcement officers.

Please note that violations may result in civil citations of \$500 plus court costs for damages to electric, water, and wastewater and GRUCom fiber facilities, and \$2,500 for damages to GRU's natural gas infrastructure. Failure to pay penalties may result in a court hearing for the cited individual. The citing agency receives 80% of the citation amount whereas the court system receives the remaining 20%.

GRU held discussions with JEA and the City of Tallahassee to learn about their respective enforcement practices related to FS 556. After collecting all the necessary information and having internal discussions, GRU's leadership team decided to send two (2) Revenue Protection Investigators to complete the required coursework and certification process through the Florida Association of Code Enforcement (FACE) to become Government Code Inspectors. Both employees passed their required coursework and state exam in Oct 2025.

With the CEO's approval, this Resolution will grant the Revenue Protection Investigators the authority to issue civil citations for excavation-related violations that result in damage, by designating them as "Government Code Inspectors" for GRU. The primary goal of this proposal is to reduce the number of excavation-related damages to GRU's underground facilities by enforcing the requirements in FS 556. In addition, GRU will receive revenue from the citations issued.

The intent of this request is not for the Government Code Inspectors to act as licensed building inspectors or municipal code enforcement officers. Their role is strictly limited to enforcing Chapter 556 within GRU's service territory. GRU's inspectors will follow all applicable exemptions outlined in the statute, such as not citing homeowners or utilities performing emergency repairs. Enforcement efforts will focus on contractors who repeatedly engage in negligent excavation practices.

**Recommendation:** The Authority approve a resolution establishing the Government Code Inspector role at GRU.

**RESOLUTION NO. 2026-52**

**A RESOLUTION OF THE GAINESVILLE REGIONAL UTILITIES AUTHORITY, A UNIT OF CITY GOVERNMENT OF THE CITY OF GAINESVILLE, FLORIDA, ESTABLISHING THE POSITION OF GOVERNMENT CODE INSPECTOR FOR PURPOSES OF ENFORCING CHAPTER 556, FLORIDA STATUTES; PROVIDING FOR DESIGNATION, DUTIES AND AUTHORITY, TRAINING, AND PROSECUTION; SEVERABILITY; AND PROVIDING AN EFFECTIVE DATE.**

**WHEREAS**, Chapter 556, Florida Statutes, known as the “Underground Facility Damage Prevention and Safety Act,” establishes requirements for safe excavation and underground facility protection; and

**WHEREAS**, Section 556.107(1)(b), Florida Statutes, authorizes citations for violations of Chapter 556 to be issued by, among others, “any local or state law enforcement officer, government code inspector, or code enforcement officer”; and

**WHEREAS**, Gainesville Regional Utilities Authority (“Authority”) does not maintain a code enforcement department as defined in Chapter 162, Florida Statutes, nor employ building code inspectors licensed under Chapter 468, Florida Statutes, but desires to provide for enforcement of Chapter 556 within Gainesville Regional Utilities’ service territory; and

**WHEREAS**, the Authority seeks to reduce reckless excavation activity and recover costs associated with damage to the City of Gainesville’s utility infrastructure; and

**WHEREAS**, in Fiscal Year 2024 alone, Gainesville Regional Utilities experienced more than 400 occurrences of excavation damage to its underground utilities, resulting in more than \$400,000 in labor, materials, equipment, and investigation costs; and

**WHEREAS**, these preventable underground utility strikes cause damage and result in service outages that often pose a risk to the health, safety, and welfare of the ratepayers in Gainesville Regional Utilities’ service territory, the general citizenry, and those employees and contractors tasked with mitigating and repairing the damage; and

**WHEREAS**, the Authority finds that creation of a designated “Government Code Inspector” position, empowered to enforce Chapter 556, will serve the public health, safety, and welfare of the ratepayers in Gainesville Regional Utilities’ service territory, which includes the City of Gainesville and portions of unincorporated Alachua County.

**NOW, THEREFORE, BE IT RESOLVED BY THE GAINESVILLE REGIONAL UTILITIES AUTHORITY, A UNIT OF CITY GOVERNMENT OF THE CITY OF GAINESVILLE, FLORIDA, AS FOLLOWS:**

**Section 1. Establishment of Government Code Inspector.**

There is hereby established the position and/or designation of Government Code Inspector within Gainesville Regional Utilities.

**Section 2. Designation.**

The Chief Executive Office or their designee is authorized to designate one or more employees of Gainesville Regional Utilities to serve as Government Code Inspectors for purposes of enforcing Chapter 556, Florida Statutes.

**Section 3. Duties and Authority.**

A Government Code Inspector designated under this Resolution shall be empowered to:

- a. Issue citations for violations of Chapter 556, Florida Statutes, in accordance with Section 556.107, Florida Statutes;
- b. Require cessation of excavation or demolition activities until compliance with Chapter 556 is achieved; and
- c. Coordinate with law enforcement, municipal and county code enforcement, Sunshine 811, utility operators, and all others as necessary to enforce Chapter 556.

**Section 4. Training.**

The Chief Executive Office or their designee may prescribe training or certification requirements for any employee designated as a Government Code Inspector, consistent with state law. Government Code Inspectors must obtain Florida Association of Code Enforcement (F.A.C.E.) certification.

**Section 5. Prosecution.**

Pursuant to section 556.107, Florida Statutes, any person may elect to have a hearing on the commission of the infraction before the county court. Gainesville Regional Utilities staff, including the Utilities Attorney and Government Code Inspector, are authorized to testify, provide evidence, and/or aid in the prosecution, as applicable, of any such hearing, court action, or appeal thereof. Any and all enforcement actions herein shall not constitute a waiver of the Authority's right to pursue a civil tort action against an excavator, and such right is expressly reserved by the Authority.

**Section 6. Severability.**

If any word, phrase, clause, paragraph, section, or provision of this resolution or the application hereof to any person or circumstance is held invalid or unconstitutional, such finding will not affect the other provisions or applications of this resolution that can be given effect without the invalid or unconstitutional provision or application, and to this end the provisions of this resolution are declared severable.

**Section 7. Effective Date.**

This Resolution shall take effect immediately upon adoption.

PASSED and ADOPTED by the GAINESVILLE REGIONAL UTILITIES AUTHORITY  
this 14th day of January 2026.

**GAINESVILLE REGIONAL UTILITIES  
AUTHORITY**

By: \_\_\_\_\_  
Eric Lawson, Chair

Approved as to form and legality:

\_\_\_\_\_  
Derek D. Perry  
Chief Legal Officer and General Counsel